

Message Text

CONFIDENTIAL

PAGE 01 STATE 127771
ORIGIN AF-04

INFO OCT-01 SS-14 ISO-00 NSCE-00 SP-02 PM-03 DODE-00
L-01 CIAE-00 INR-05 INRE-00 ARA-10 NSAE-00 SSO-00
/040 R

DRAFTED BY AF/E:LJANOWSKI/RWBAKER:CJ
APPROVED BY AF:RMMOOSE
AF/E:RPOST
NSC:PHENZE
S/P:PKREISBERG
T:LBROWN
PM:ME. ERICSON
DOD/ISA:MR. MURRAY

-----052921 200337Z /14

O R 200300Z MAY 78
FM SECSTATE WASHDC
TO AMEMBASSY NAIROBI IMMEDIATE
INFO AMEMBASSY MOGADISCIO
AMEMBASSY ADDIS ABABA
AMEMBASSY DJIBOUTI
AMEMBASSY KHARTOUM

C O N F I D E N T I A L STATE 127771

LIMDIS, FOR AMBASSADOR FROM DICK MOOSE

E.O. 11652: GDS

TAGS: MASS, PBOR, SO, KE, ET, DJ

SUBJECT:DEMARCHE ON MILITARY ASSISTANCE TO KENYA AND SOMALIA

I. YOU SHOULD SEEK EARLY AND SEPARATE APPOINTMENTS
WITH BOTH THE FOREIGN MINISTER AND VICE PRESIDENT IN
ORDER TO INFORM GOK OF USG DESIRE TO MOVE FORWARD
PROMPTLY TO ASSIST GOK DEFENSE NEEDS AND ALSO OF OUR
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 127771

DECISION TO SEND A LIMITED SCOPE SURVEY TEAM TO
SOMALIA. I WOULD LIKE YOU TO TAKE ADVANTAGE OF VISIT
OF DEPUTY ASSISTANT SECRETARY HARROP FOR THIS PURPOSE.

2. POINTS TO BE MADE:

A. MILITARY ASSISTANCE TO GOK

-- OUR MILITARY SURVEY TEAM IS WORKING HARD TO COMPLETE ITS REPORT, AND THE SECRETARY OF STATE AND THE SECRETARY OF DEFENSE ARE EXPECTED TO SUBMIT THEIR RECOMMENDATIONS TO THE PRESIDENT IN JUNE. YOU CAN BE ASSURED THAT WE ARE MOVING FORWARD AS QUICKLY AS POSSIBLE IN ORDER TO ASSIST YOU IN MEETING YOUR LEGITIMATE DEFENSE NEEDS.

B. SOMALI ASSURANCES

-- DURING VICE PRESIDENT MOI'S EARLY MARCH VISIT TO WASHINGTON, THE KENYA DELEGATION STRESSED THE IMPORTANCE OF SECURING SOMALI WITHDRAWAL FROM THE OGADEN AND ALSO SOMALI ASSURANCES THAT THEY WOULD NOT USE FORCE AGAINST THEIR NEIGHBORS. AS YOU KNOW, WITHIN A WEEK OF THE DELEGATION'S VISIT, PRESIDENT SIAD ORDERED HIS TROOPS TO WITHDRAW, FOLLOWING AN APPEAL FROM PRESIDENT CARTER. SINCE THEN WE HAVE BEEN TRYING TO SECURE THE OTHER ELEMENT NOTED BY THE KENYA DELEGATION, THE SOMALI ASSURANCES.

-- WE HAVE HAD PROTRACTED DISCUSSIONS WITH PRESIDENT SIAD, INCLUDING AN INTENSIVE WEEK-LONG SESSION IN MOGADISCIO CONDUCTED BY ASSISTANT SECRETARY MOOSE AND SUBSEQUENT DIPLOMATIC EXCHANGES BOTH IN WASHINGTON
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 127771

AND IN MOGADISCIO. WE HAVE NOW RECEIVED FROM SIAD A WRITTEN COMMITMENT THAT SOMALIA "WILL REFRAIN FROM THE USE OF FORCE AGAINST ANY COUNTRY: THAT ARMS AND SERVICES GIVEN OR SOLD TO THE SOMALI GOVERNMENT WILL NOT BE USED AGAINST ANY OTHER COUNTRY. FURTHERMORE, THE SOMALI GOVERNMENT WILL NOT PERMIT SUCH ARMS AND ARTICLES TO BE USED FOR ANY OTHER PURPOSES THAN THE PRESERVATION OF THE INTERNAL SECURITY OF THE SOMALI DEMOCRATIC REPUBLIC AND THE LEGITIMATE DEFENSE OF THE INTERNATIONALLY-RECOGNIZED TERRITORY OF THE SOMALI DEMOCRATIC REPUBLIC." THE GSDR HAS ALSO ACCEPTED THE U.S. RESTRICTION PROHIBITING TRANSFER OF ANY U.S.-SUPPLIED ARMS WITHOUT PRIOR USG CONSENT. WE HAVE MADE IT CLEAR TO PRESIDENT SIAD THAT WE INTERPRET HIS ASSURANCES TO MEAN THAT SOMALIA IS NOW CONTENT TO LIVE AT PEACE WITH ITS NEIGHBORS. WE HOPE THAT THE GSDR WILL HONOR THESE ASSURANCES AND THAT THEY MAY IN TIME PROVE AS VALUABLE TO KENYA'S SECURITY AS ANY DEFENSE SUPPLIES.

C. US-SOMALI RELATIONSHIP

-- OUR FUTURE RELATIONSHIP WITH SOMALIA WILL IN LARGE

PART DEPEND ON SOMALIA'S RESPECT FOR THE TERRITORIAL INTEGRITY OF HER NEIGHBORS. WE HAVE STRESSED TO PRESIDENT SIAD, AND WILL CONTINUE TO STRESS THAT MATERIAL SUPPORT BY THE SOMALI GOVERNMENT FOR INSURGENT GROUPS WOULD BE INCONSISTENT WITH HIS ASSURANCES TO US, COULD JEOPARDIZE OUR DEVELOPING RELATIONSHIP AND, MORE SPECIFICALLY, COULD MAKE ANY ARMS SUPPLY RELATIONSHIP BETWEEN US IMPOSSIBLE.

-- IN ORDER TO HELP DEMONSTRATE TO THE SOMALI PEOPLE THAT SOMALIA'S TURN AWAY FROM THE USSR HAS NOT LEFT THEM ISOLATED, WE HAVE OFFERED TO SEND A LIMITED SCOPE MILITARY SURVEY TEAM TO SOMALIA TO STUDY SOME OF SOMALIA'S DEFENSIVE NEEDS. I WISH TO EMPHASIZE THAT
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 127771

THE DISPATCH OF THIS LIMITED SCOPE TEAM IS NOT A COMMITMENT BY THE USG TO SUPPLY ARMS TO SOMALIA. SHOULD WE PROCEED WITH ANY ARMS SALES, KENYA CAN BE CONFIDENT THAT ANYTHING SUPPLIED TO SOMALIA WILL BE RESTRICTED TO DEFENSIVE ARMS AND LIMITED IN QUANTITY.

D. KENYA-SOMALIA RELATIONS

-- SINCE YOUR VISIT TO WASHINGTON, WE HAVE THUS TRIED TO TAKE STEPS WHICH WOULD HELP CREATE LONG-TERM STABILITY IN THE HORN OF AFRICA. WHILE OUR ASSURANCES FROM SIAD DO NOT YET REPRESENT THE PRECISE INFORMATION THAT KENYA AND WE WOULD LIKE TO HAVE, WE HOPE THAT THEY WILL PROVE IN TIME TO HAVE PROVIDED THE BASIS FOR AN ACCOMMODATION BETWEEN KENYA AND SOMALIA.

E. ETHIOPIA

-- WE CONTINUE TO BE CONCERNED BY THE SITUATION IN ETHIOPIA. AS YOU KNOW FROM THE DISCUSSIONS IN WASHINGTON, WE FELT THAT THE WITHDRAWAL OF THE SOMALI TROOPS FROM THE OGADEN REMOVED THE JUSTIFICATION ADVANCED BY THE SOVIETS AND CUBANS FOR THE PRESENCE OF THEIR MILITARY FORCES IN ETHIOPIA. HOWEVER, TODAY, OVER TWO MONTHS AFTER THE SOMALI WITHDRAWAL, THE REDUCTION OF THE LEVEL OF SOVIET AND CUBAN PRESENCE WHICH WE BOTH AGREED IS NECESSARY FOR STABILITY HAS NOT TAKEN PLACE. FURTHERMORE, AFTER 16 YEARS OF UNSUCCESSFUL FIGHTING IN ERITREA, THE ETHIOPIAN GOVERNMENT APPEARS TO BE COMMITTED TO A POLICY OF FORCE TO RESOLVE THE ERITREAN QUESTION WHICH MAY INVOLVE THE CUBANS. WE BELIEVE THAT THE DESTABILIZING EFFECT ON THE REGION CAUSED BY SOVIET AND CUBAN ACTIVI-
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 127771

TIES THERE MUST BE OF CONCERN TO KENYA AS WELL AS THE US. WE THEREFORE HOPE THAT KENYAN OFFICIALS WILL CONVEY THE SAME CONCERN TO ETHIOPIAN OFFICIALS IN THE COURSE OF THEIR DISCUSSIONS.

-- IN THAT CONNECTION WE WERE PUZZLED BY THE JOINT COMMUNIQUE ISSUED IN ADDIS ABABA FOLLOWING WAIYAKI'S RECENT VISIT THERE. THAT COMMUNIQUE SAYS KENYA AND ETHIOPIA AGREE TO "CONSIDER AS AN UNFRIENDLY ACT THE

PROVISION OF ANY MILITARY EQUIPMENT...(TO SOMALIA) BEFORE SOMALIA ACCEPTS (CERTAIN) CONDITIONS", INCLUDING THE PAYMENT OF COMPENSATION FOR WAR DAMAGES SUFFERED BY ETHIOPIA. WE BELIEVE THAT IT IS CLEARLY UNREALISTIC TO EXPECT SOMALIA TO AGREE TO PAY FOR WAR DAMAGES. WE BELIEVE THAT KENYA SHOULD NOT CONSIDER AS UNFRIENDLY OUR PROPOSED PROVISION OF DEFENSIVE MILITARY EQUIPMENT TO SOMALIA BASED ON AND SUPPORTIVE OF AN ASSURANCE OF GOOD BEHAVIOR FROM SOMALIA TOWARD KENYA.

VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEMARCHE, MILITARY ASSISTANCE, NEGOTIATIONS, MILITARY PLANS
Control Number: n/a
Copy: SINGLE
Draft Date: 20 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE127771
Document Source: CORE
Document Unique ID: 00
Drafter: LJANOWSKI/RWBAKER:CJ
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780212-0504
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780538/aaaabflj.tel
Line Count: 195
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 0d6c179a-c288-dd11-92da-001cc4696bcc
Office: ORIGIN AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 24 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2628650
Secure: OPEN
Status: NATIVE
Subject: DEMARCHE ON MILITARY ASSISTANCE TO KENYA AND SOMALIA I. YOU SHOULD SEEK EARLY AND SEPARATE APPOINTMENTS WITH BOTH THE FOREIGN MINISTER AND VICE PRES IDENT
TAGS: MASS, PBOR, SO, KE, ET, DJ
To: NAIROBI
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/0d6c179a-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014